



**NEMA 2009 MID-YEAR CONFERENCE  
Alexandria, VA  
Committee Meeting Agendas/Critical Issues-Position Papers**

**NEMA PREPAREDNESS COMMITTEE MEETING**  
 2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Saturday, March 7 • 8 –10 am • Hilton Mark Center • Plaza A

8 – 8:05 am	<b>Welcome and Opening Remarks</b>	Doug Hoell (NC), Chair
8:05 – 8:25 am	<b>The Updated Target Capability List/Comprehensive Assessment System</b>	Ken Watman <ul style="list-style-type: none"> <li>• Director, Preparedness Policy, Planning and Analysis – FEMA</li> </ul> Joshua Dozor <ul style="list-style-type: none"> <li>• Policy Branch Director – FEMA</li> </ul>
8:25 – 8:35 am	<b>REP/CSEPP Briefing</b>	Jim Kish <ul style="list-style-type: none"> <li>• Director of the Technological Hazards Division – FEMA</li> </ul>
8:35 – 8:50 am	<b>State Innovations</b>	Guam, Wisconsin, Vermont, North Carolina
8:50 – 9:05 am	<b>Subcommittee Reports</b> <ul style="list-style-type: none"> <li>• Hurricane</li> <li>• Interoperable Communications</li> <li>• Public Information</li> </ul>	Brock Long (AL) Doug Hoell for Bill Hackett (CT) Michelann Ooten, Oklahoma Emergency Mgt.
9:05 – 9:15 am	<b>EMAP Update</b>	Tim Manning <ul style="list-style-type: none"> <li>• Chair, EMAP Executive Committee</li> </ul>
9:15 – 9:40 am	<b>Preparedness Efforts that Work – Hudson River Plane Crash</b>	John Gibb (NY)  Brad Gair <ul style="list-style-type: none"> <li>• Deputy Commissioner for Operations, New York City Office of Emergency Mgt.</li> </ul>
9:40 – 9:55 am	<b>Planning for the 2010 Olympics</b>	Jim Mullen (WA)
9:55 – 10 am	<b>Other Business</b>	Committee Members

# NEMA MITIGATION COMMITTEE MEETING

2009 MID-YEAR CONFERENCE – Alexandria, VA

Sat., March 7 • 10:15 am –12:15 pm • Hilton Mark Center • Plaza A

10:15 – 10:25 am	<b>Welcome and Opening Remarks</b> <ul style="list-style-type: none"><li>• Committee Accomplishments for 2008-2009</li><li>• Priorities for 2009</li></ul>	Jim Mullen (WA), Chair
10:25 – 11:05 am	<b>FEMA Mitigation Division Update and Discussion on Coordination with Mitigation Committee on shared issues:</b> <ul style="list-style-type: none"><li>• Hazard Mitigation Plan Updates</li><li>• External Stakeholders Work Group</li><li>• Predisaster Mitigation Reauthorization</li><li>• Mitigation White Paper Initiative</li></ul>	Mike Buckley <ul style="list-style-type: none"><li>• Acting Assistant Administrator, Mitigation Directorate, FEMA</li></ul> Deb Ingram <ul style="list-style-type: none"><li>• Director, Risk Reduction Division, FEMA</li></ul> Doug Bellomo <ul style="list-style-type: none"><li>• Director, Risk Analysis Division</li></ul>
11:05 – 11:35 am	<b>NEMA Mitigation White Paper Initiative</b> <ul style="list-style-type: none"><li>• Discussion on Process and Draft Paper</li></ul>	All
11:35 am – 11:45 am	<b>SHMO Update</b>	Mark Stewart <ul style="list-style-type: none"><li>• State Hazard Mitigation Officer - Washington (State) Emergency Management Division</li></ul>
11:45 am – 12:05 pm	<b>Sharing of Mitigation Activities and Best Practices in the States</b>	All
12:05 – 12:15 pm	<b>New Business Identification of Actions Consideration of Position Papers</b>	All

**NEMA LEGAL COUNSEL COMMITTEE MEETING**  
2009 MID-YEAR CONFERENCE – Alexandria, VA  
Saturday, March 7 • 10:15 am –12:15 pm • Hilton Mark Center • Beech

10:15 – 10:20 am	<b>Welcome and Opening Remarks</b> <ul style="list-style-type: none"><li>• Conference Call Options</li></ul>	Tom Balint, Chair
10:20 – 10:45 am	<b>Update from FEMA</b> <ul style="list-style-type: none"><li>• Bills of interest for 2009</li><li>• Status update</li></ul>	FEMA CC Attorneys, Pam Williams
10:45 - 11:00 am	<b>Mutual Aid Issues</b> <ul style="list-style-type: none"><li>• International Compacts</li><li>• Stacking of agreements</li><li>• National Capital Region</li><li>• Credentialing</li><li>• EMAC</li></ul>	Committee Discussion
11:00 – 11:15 am	<b>Inauguration Issues</b> <ul style="list-style-type: none"><li>• Emergency Declaration</li><li>• EMAC and mutual aid Issues</li></ul>	Committee Discussion
11:15 – 11:30 am	<ul style="list-style-type: none"><li>• <b>Private Sector Committee Issues</b></li><li>• <b>ABA Homeland Security &amp; Emergency Management Committee</b></li><li>• <b>Reports from other Committees/Groups</b></li></ul>	Ernie Abbott (FEMA Law Associates) Committee Discussion
11:30 am-12:15 pm	<b>Discussion of Legal Table Top Exercise</b> <ul style="list-style-type: none"><li>• Takeaways</li><li>• Next steps</li></ul>	Committee Discussion

**Other issues**

## NEMA PAST PRESIDENTS COMMITTEE MEETING

2009 MID-YEAR CONFERENCE – Alexandria, VA

Sat., March 7 • 11:30 am – 1 pm • Hilton Mark Center • Dogwood

*(This is a closed meeting.)*

11:30 am	<b>Luncheon</b> <i>Please visit the buffet and bring a plate to the committee meeting</i>	
12 pm	<b>Welcome and Opening Remarks</b>	Ken Murphy (OR), Chair
12 – 1 pm	<b>Committee Discussion</b> New Administration and Potential Impact on Emergency Management  NEMA Priority Issues and Areas of Support and Assistance from the NEMA Past Presidents	
Adjourn		

**EMAC EXECUTIVE TASK FORCE MEETING**  
 2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Saturday, March 7 • 3:15 – 5:15 pm • Hilton Mark Center • Plaza A

3:15 – 3:25 pm	<b>Welcome, Opening Remarks, &amp; Events Update</b>	Carolyn Freitag (NC), Chair
3:25 – 3:30 pm	<b>Introduction of NEMA Staff</b>	Angela Cople (NEMA)
3:30 – 3:35 pm	<b>Roll Call</b>	Angela Cople
3:35 – 4:25 pm	<b>Activity Reports from ETF Members</b>	
	<ul style="list-style-type: none"> <li>• ETF Chair:</li> <li>• ETF Chair-Elect:</li> <li>• Region I:</li> <li>• Region II:</li> <li>• Region III:</li> <li>• Region IV:</li> <li>• Region V:</li> <li>• Region VI:</li> <li>• Region VII:</li> <li>• Region VIII:</li> <li>• Region IX:</li> <li>• Region X:</li> <li>• Member at Large:</li> <li>• Member at Large:</li> <li>• Member at Large:</li> <li>• Training Coordinator:</li> <li>• EMAC Sr. Advisor</li> </ul>	Carolyn Freitag Kim Ketterhagen Randy Bronson Howie Butt Kenny Hayes Hank Koebler Scott Gauvin Debby Smith Joyce Flinn Bruce Holloman Matt Parks Ward Noland Jack Jowett Larry Dixon Terry Egan Rick Williams Leon Shaifer
4:25 – 4:40 pm	<b>Changes to EMAC Documents</b>	Carolyn Freitag
	<ul style="list-style-type: none"> <li>• Guidelines for End of Mission</li> <li>• Protocol Updates for LSR Changes</li> </ul>	
4:40 – 5:00 pm	<b>EMAC Mobilization Unit Plan</b>	Carolyn Freitag
5:00 – 5:15 pm	<b>New Business Identification of Actions</b>	All

**EMAC COMMITTEE MEETING**

2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Sunday, March 8 • 8:00 –10:00 am • Hilton Mark Center • Beech

8:00 – 8:10 am	<b>Welcome and Opening Remarks</b>	Kris Eide (MN), Chair
8:10 – 8:15 am	<b>Roll Call</b>	Angela Cople (NEMA)
8:15 – 8:30 am	<b>Update from EMAC Executive Task Force</b>	Carolyn Freitag (NC), Chair & Kim Ketterhagen (MN), Chair-Elect
8:30 – 8:55 am	<b>EMAC Mobilization Unit Plan</b> <ul style="list-style-type: none"> <li>• Plan discussion</li> <li>• Plan Pilots – Application Process</li> </ul>	Kris Eide
8:55 – 9:20 am	<b>Direct FEMA Reimbursement for EMAC Missions</b>	Open Discussion
9:20 – 9:35 am	<b>International Mutual Aid Agreement</b>	Open Discussion
9:30 – 9:50 am	<b>A-Team Opportunities to in-state agencies, National Guard, etc.</b>	Open Discussion
9:50 – 9:55 am	<b>FEMA Credentialing Document</b>	Kris Eide
9:55 – 10:00 am	<b>Identification of Action Items and Meeting Adjournment</b>	Kris Eide

**NEMA RESPONSE & RECOVERY COMMITTEE MEETING**  
 2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Sunday, March 8 • 1:15 – 3:15 pm • Hilton Mark Center • Plaza A

1:15 – 1:20 pm	<b>Welcome and Opening Remarks</b>	Craig Fugate (FL), Chair
1:20 – 1:40 pm	<b>Disaster Operations Issues</b>	Bob Powers <ul style="list-style-type: none"> <li>• Acting Assistant Administrator, Disaster Operations Directorate – FEMA</li> </ul>
1:40 – 2 pm	<b>Disaster Assistance Issues</b>	James Walke <ul style="list-style-type: none"> <li>• Acting Assistant Administrator, Disaster Assistance Directorate – FEMA</li> </ul>
2 – 2:15 pm	<b>Controlled Access to Disaster Sites</b>	Jim Caverly <ul style="list-style-type: none"> <li>• Director, Partnership and Outreach Division, Infrastructure Protection and National Protection and Programs – DHS</li> </ul>
2:15 – 2:25 pm	<b>Declaration Process Work Group</b>	NEMA Representatives
2:25 – 2:35 pm	<b>Innovation – Social Networking and EM</b>	Craig Fugate
2:35 – 2:45 pm	<b>NEMA PA/IA Subcommittee Update</b>	Beth Zimmerman <ul style="list-style-type: none"> <li>• Assistant Director, Recovery – Arizona Division of Emergency Management</li> </ul>
2:45 – 3 pm	<b>The Real Impact of Management Costs</b>	Group Discussion
3 – 3:10 pm	<b>HazCollect Program – All-Hazards Emergency Message Collection System</b>	Sarah Hyder <ul style="list-style-type: none"> <li>• DM Program Manager, FEMA</li> </ul> Chris Maier <ul style="list-style-type: none"> <li>• National Warning Coordination Meteorologist, NWS</li> </ul>
3:10 – 3:15 pm	<b>Other Issues</b>	All

**NEMA HOMELAND SECURITY COMMITTEE MEETING**  
2009 MID-YEAR CONFERENCE – Alexandria, VA  
Sunday, March 8 • 3:30 – 5:30 pm • Hilton Mark Center • Plaza A

3:30 – 3:45 pm	<b>Welcome and Opening Remarks</b> <ul style="list-style-type: none"><li>• Update on National Homeland Security Consortium Activities</li><li>• Project on National Security Reform</li></ul>	Tim Manning (NM), Chair
3:45 – 4 pm	<b>DHS Threat Briefing</b>	Tara Hardiman <ul style="list-style-type: none"><li>• DHS Intelligence &amp; Analysis</li></ul>
4 – 4:20 pm	<b>National Counter Terrorism Center</b> <ul style="list-style-type: none"><li>• Recruitment of State and local personnel for detail to NCTC</li></ul>	Capt. Todd Kilby <ul style="list-style-type: none"><li>• Illinois State Police and ITACG Detailee</li></ul>
4:20 – 4:50 pm	<b>DoD CBRNE Consequence Management Response Forces</b>	Pete Verga <ul style="list-style-type: none"><li>• DoD (invited)</li></ul>
4:50 – 5:10 pm	<b>Presidential Inauguration Planning from a Homeland Security Perspective</b>	Darrell Darnell <ul style="list-style-type: none"><li>• Director, DC Homeland Security &amp; Emergency Management Agency</li></ul>
5:10 – 5:30 pm	<b>Committee Discussion</b> <ul style="list-style-type: none"><li>• NEMA Homeland Security Priorities for the Obama Administration</li><li>• Continued enhancements to intelligence and information sharing/Fusion Centers</li></ul>	NEMA HS Committee

**NEMA PRIVATE SECTOR COMMITTEE MEETING**  
 2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Monday, March 9 • 8 –10 am • Hilton Mark Center • Plaza A

8:00 – 8:10 am	<b>Welcome and Opening Remarks</b>	Mike Byrne, Chair
8:10 – 8:30 am	<b>The New Administrations Vision on Private Sector Issues:</b>	DHS Private Sector Office (Invited)
8:30 – 8:50 am	<b>Update on the Private Sector Preparedness Accreditation Program</b>	James Caverly, DHS
8:50 – 9:10 am	<b>Implications of Title IX for Small Businesses and Non-Profits</b>	Diana McClure, IBHS
9:10 – 9:35 am	<b>LSU Disaster Logistics Center</b> <ul style="list-style-type: none"> <li>• International Best Practices</li> </ul>	TBD
9:35 – 9:55 am	<b>Best Practices for Public/Private Sector Partnerships</b> <ul style="list-style-type: none"> <li>• Results of Private Sector Integration Survey</li> </ul>	Ann Beauchesne <ul style="list-style-type: none"> <li>• US Chamber, FEMA Advisory Council</li> </ul>
9:55 – 10:00 am	<b>New Business</b>	Mike Byrne

**NEMA PACIFIC & TERRITORIAL CAUCUS MEETING**  
 2009 MID-YEAR CONFERENCE – Alexandria, VA  
 Monday, March 9 • 8 –10 am • Hilton Mark Center • Beech

8 am – 8:10 am	<b>Introductions</b>	All
8:10 – 9:05 am	<b>Roles and Responsibilities</b> <ul style="list-style-type: none"> <li>• What We Have in Common</li> <li>• Distribute Membership Booklets           <ul style="list-style-type: none"> <li>○ Distance and Separation</li> <li>○ Responsibilities Disproportionate to the Population</li> <li>○ Military DOD presence &amp; Relationships – Consequences of Loss</li> <li>○ Resources</li> <li>○ Supply Chain Resilience</li> </ul> </li> </ul>	All
9:05 – 9:25 am	<b>Seismic Issues</b>	All
9:25 – 9:40 am	<b>Climate Change</b> – Effects on Emergency Management	All
9:40 – 9:50 am	<b>Comprehensive Suite of Plans</b>	All
9:50 – 10 am	<b>Next Steps</b>	All

# NEMA LEGISLATIVE COMMITTEE MEETING

2009 MID-YEAR CONFERENCE – Alexandria, VA

Mon., Mar. 9 • 10:15 am – 12:15 pm • Hilton Mark Center • Plaza A

10:15 – 10:30 am	<b>Welcome and Opening Remarks</b> <ul style="list-style-type: none"><li>• Priorities for 2009</li><li>• Recognition of IAEM Partnership</li><li>• NEMA Legislative Visits and Documents</li><li>• Congressional Recognition Awards</li></ul>	Dave Miller (IA), Chair
10:30 – 10:45 am	<b>Legislative Update</b> <ul style="list-style-type: none"><li>• Update on Stimulus</li><li>• FY 2010 Budget Update</li><li>• Predisaster Mitigation Reauthorization</li><li>• Hearing on Disaster Recovery</li></ul>	Dave Miller
10:45 – 11:30 am	<b>Discussion with Congressional Staffers on Key Priorities for the 111<sup>th</sup> Congress and NEMA Priority Issues</b>  <b>Congressional Staff Invited from:</b> <ul style="list-style-type: none"><li>• House Transportation and Infrastructure Subcommittee on Public Buildings, Economic Development, and Emergency Management</li><li>• House Homeland Security Committee</li><li>• Senate Homeland Security and Governmental Affairs Committee</li><li>• House and Senate Appropriations Committees</li></ul>	Committee Members and Invited Congressional Staff
11:30 – 11:45 am	<b>Proposed Stafford Act Changes</b>	Jack Colley (TX)
11:45 am – 12:00 pm	<b>Discussion of Other Committee Legislative Issues for Inclusion in NEMA Priorities</b>	All NEMA Committee Chairs
12:00 – 12:15 pm	<b>New Business Identification of Actions Consideration of Position Papers/Priorities</b>	All



## **NEMA Position Paper on Critical Emergency Management Issues**

**DATE:** March 10, 2009

**SUBJECT:** Critical Emergency Management Issues for the Obama Administration and Congress

**DISCUSSION:** The National Emergency Management Association has identified a list of critical issues that must be addressed by the Obama Administration and Congress in order to maintain a viable and effective national emergency management system for the United States.

### **BACKGROUND:**

#### *Communication and Collaboration*

There has been significant effort in the past eight years to improve our national ability to prevent, protect, respond, recover and mitigate across the full range of threats and hazards confronting America. Success in these efforts requires constant assessment of our national strategic goals and the steps being taken to achieve them. No single entity, public or private, is the sole authority in defining these goals and none is solely responsible for their accomplishment. Building America's all hazards emergency preparedness capability is a shared *national* responsibility that federal, state, local, tribal, territorial and private sector organizations share with the American people.

The federal government currently has the opportunity to transition from top-down direction to meaningful collaboration with all non-federal stakeholders. A robust and consistent capability for engaging national stakeholders in both national discussions and the resulting decision making process is required.

#### *National Preparedness*

The Department of Homeland Security and the Federal Emergency Management Agency have taken the approach of leading the national emergency management/preparedness programs with limited regard to input from State and local stakeholders. Those who practice the emergency management profession at the State and local level are as committed to national standards, measurable capabilities, and improved readiness posture as our federal counterparts. That is why emergency managers have voluntarily created, implemented and measured themselves against an agreed upon set of national standards.

The Emergency Management Accreditation Program should be the national measure of achievement for both State and local emergency management programs. Congress, DHS and FEMA should endorse and embrace EMAP and refrain from inventing duplicative and competitive programs

### *National Response and Recovery System*

When disasters strike, the only metric we should ever measure ourselves on is whether we met the needs of the survivors of that event. Every iterative process, government regulation, new idea, technological investment, statutory rule, grant program, assessment process, training effort, or education endeavor is only important and necessary if it leads to the achievement of this outcome. If it does not, its implementation, use, and expenditure of resources must be questioned.

The Emergency Management Assistance Compact is a program that NEMA has developed over time that could very effectively help address response and recovery capabilities. Since 1993 EMAC has been used to respond to the nation's largest disasters and was cited by Congress and the White House as one of the few success stories in the responses to Hurricane Katrina. EMAC was created *by States for States*.

NEMA acknowledges that our federal counterparts, our local partners and our members are all interested in accomplishing the goal of a nation prepared for any emergency or disaster. Congress, DHS and FEMA should acknowledge State and local initiatives as tools that may be used to achieve our collective national goal. EMAP and EMAC are established, functional alternatives to some of the programs being promoted by DHS and FEMA.

### **RECOMMENDATIONS:**

- Foster communication and collaboration. Ensure stakeholders are included in all aspects of national policy development as successful collaboration requires a partnership with state and local governments, the private sector and nongovernmental organizations. This collaboration must occur with involvement of non-federal stakeholders at the development stage for programs/policies and not just as a review and comment action.
- The federal government should coordinate all national and regional policies, programs and initiatives through the State and not directly with local government. Bypassing the States jeopardizes the achievement of State-wide goals and objectives and creates distrust between State and local jurisdictions and their federal partners.
- Maintain FEMA's mission and lead agency responsibilities for all hazards emergency preparedness, regardless of where the agency resides within the Federal organizational structure. Ensure any evaluation of FEMA's status within DHS or as an independent agency is thoughtful, deliberative and comprehensive, taking into account all the potential ramifications. Include NEMA and key stakeholders in any such evaluation.
- Revise the FEMA Interim Final Rule on State Management Costs and establish reasonable rates that allow States to recover eligible costs for administration of the Public Assistance and Hazard Mitigation Grant Programs.
- Adopt and implement the NEMA-FEMA recommended disaster declaration criteria indicators for Individual Assistance. The Federal government must build greater transparency in the declaration process and provide quicker and more detailed communication with the States on disaster declaration request and appeal decisions.

- Congress, DHS and FEMA should place a moratorium on all evolving and new requirements on State and local emergency management programs and conduct a comprehensive review of policies, programs and requirements to determine their effectiveness in reducing risk and building capabilities for State and local governments. This review includes, but isn't limited to, the Target Capabilities List and the TCL assessment, NIMS compliance requirements, planning requirements for emergency management and homeland security grants, National Planning Scenarios, Gap Analysis Program, State Preparedness Reports, Comprehensive Assessment System, Cost-to-Capability pilot. Involve state and local government representatives whom you are trying to serve through these programs in the review process.
- Work with key stakeholders to create a new National Sheltering System for disaster evacuations.
- Conduct a joint review and evaluation (with NEMA) of the effectiveness of the national response and recovery system and disaster assistance programs; redesign as necessary to meet the needs of the future.

Moved:  
Second:

DISPOSITION:

Authenticated: \_\_\_\_\_  
NEMA Secretary

NEMA 2009 Mid-Year Conference, March 6-11, 2009, Alexandria, VA

**NATIONAL EMERGENCY MANAGEMENT ASSOCIATION  
MITIGATION COMMITTEE  
POSITION PAPER**

**DATE:** March 7, 2009

**SUBJECT:** Support for Reauthorization of the Predisaster Mitigation Program to complement the Hazard Mitigation Grant Program

**DISCUSSION:**

The Disaster Mitigation Act of 2000 (DMA2K and P.L. 106-390) authorized a national disaster hazard mitigation program “to reduce the loss of life and property, human suffering, economic disruption, and disaster assistance costs resulting from natural disasters and to provide a source of predisaster hazard mitigation funding that will assist states and local governments in implementing effective hazard mitigation measures that are designed to ensure the continued functionality of critical services and facilities after natural disaster.” The title of the bill that authorizes the predisaster mitigation program sunsetted on December 31, 2003. Congress approved several more authorizations, keeping the program currently running until September 30, 2009.

Congress has funded the national predisaster mitigation program at the following funding levels:

- FY 2009 - \$90 million
- FY 2008 - \$114 million
- FY 2007 - \$100 million
- FY 2006 - \$50 million
- FY 2005 - \$100 million
- FY 2004 - \$150 million
- FY 2003 - \$150 million

While federal costs towards disasters remain a concern, significant commitments must be made towards both predisaster and post-disaster mitigation in order to lower overall disaster costs in the long run. With such low levels of funding, the predisaster mitigation program has never fully able to address the intent of DMA2K. In 2005, the Multi-Hazard Mitigation Council published a study that found that every \$1 FEMA invested into mitigation projects saves society approximately \$4. The Congressional Budget Office has also found that for every \$1 of investment in mitigation yields \$3 in savings in a September 2007 study.

Predisaster mitigation programs and initiatives have proven their value in not only saving lives and property in recent disasters, but also in many cases have negated the need for any emergency response and recovery. The key to the value of the programs is that predisaster mitigation is coordinated through the Governors and the state hazard mitigation plan as required by DMA2K. The program addresses the unique areas of greatest need to prepare for and reduce the overall costs of a disaster event.

A competitive program as proposed in Presidential budget requests and advocated by some members of Congress severely limits the ability of smaller states, the territories, and those with less frequent disasters to apply for grants and receive grants. These states and territories may face scrutiny because their grant applications would not be

viewed favorably against those from larger states experiencing more frequent events. There is a distinct possibility that a competitive approach would mean the end of mitigation funding in many states, territories, and local communities. Additionally, the costs of preparing the application and the various reviews are substantial and burdensome to smaller jurisdictions. Predisaster mitigation must include all, since science cannot accurately predict where the next disaster may be or what kind of disaster may be faced. The predisaster mitigation program must create readiness in all states and territories from the most critical potential disasters.

While NEMA is supportive of the Predisaster Mitigation Program, we remain supportive of both pre- and post-disaster mitigation. The Hazard Mitigation Grant Program (HMGP) must not be changed in order to ensure a balanced holistic national mitigation program that includes both pre- and post-disaster mitigation.

### **RECOMMENDATIONS:**

1. NEMA calls on the President and the Congress to reauthorize the Predisaster Mitigation Program as authorized by DMA2K. NEMA offers itself as a resource during the consideration of reauthorization legislation.
2. NEMA vigorously supports a separate predisaster mitigation program, but remains concerned that adequate funding must be provided to reap the benefits of mitigation across the country.
3. Attempting to prioritize limited predisaster mitigation funding on the national level is counterproductive to the establishment of State and local planning, therefore NEMA supports the distribution of predisaster mitigation funds by a base plus population formula rather than by competitive grants. Further, NEMA supports a predisaster mitigation program that follows the criteria included in the Disaster Mitigation Act of 2000 (DMA2K). *(Note: Previous NEMA Position dating back to the start of the program.)*
4. NEMA strongly supports a balanced national and federal mitigation program that adequately funds both a Predisaster Mitigation Program and a Hazard Mitigation Program with the formulas included in the Post-Katrina Emergency Management Reform Act (P.L. 110-295).

Moved:  
Second:

DISPOSITION:

Authenticated: \_\_\_\_\_

NEMA Secretary

NEMA 2009 Mid-Year Conference, March 6-11, 2009, Alexandria, VA

**NATIONAL EMERGENCY MANAGEMENT ASSOCIATION (NEMA)**

**Date: March 11, 2009**

**RESOLUTION REGARDING THE UNIQUES GEOGRAPHIC CHARACTERISTICS OF THE NEMA PACIFIC ISLAND AND TERRITORIAL CAUCUS; THE ADDITIONAL BURDENS THESE CHARACTERISTICS PLACE ON THE MEMBERS IN THE EVENT OF A DISASTER AND THE NEED FOR THE U.S. DEPARTMENT OF HOMELAND SECURITY (DHS)AND THE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) TO HAVE PROVISIONS FOR THE MEMBERS RELATED TO FEDERAL GRANTS, ADEQUATE FUNDING FOR THE ADMINISTRATIVE AND MANAGEMENT COSTS OF THESE GRANTS, AS WELL AS GREATER CONSIDERATION OF IMPACT OF LOSS RATHER THAN POPULATION DENSITY IN DETERMINING GRANT ELIGIBILITY AND AWARDS.**

**WHEREAS,** The geographic areas of responsibility of the CAUCUS consist of remote locations that are considered difficult to respond to during a disaster;

**WHEREAS,** The infrastructure in these areas of responsibility of the CAUCUS is fragile and consists of fragile supply chains with many vulnerabilities and single points of failure;

**WHEREAS,** The majority of the CAUCUS' areas of responsibility are vast and may require support agreements with other nations in order to respond to, and get assistance for, disasters of all hazards;

**WHEREAS,** The well-being of the citizens of these areas depends primarily on support from responders based more than one thousand miles away, resulting in the likelihood of days without any outside support;

**WHEREAS,** The costs associated with effective programmatic and fiscal management of Federal grants is significant and is not dependent upon the amount of grant funds received.

**NOW, THEREFORE, BE IT RESOLVED** by the National Emergency Management Association, that DHS and FEMA remove the local match requirement for associated Federal grants for members of the CAUCUS; and

**BE IT FURTHER RESOLVED** that DHS and FEMA establish a reasonable system of eligibility factors that puts less emphasis on population density and more on the consequences of loss when identifying eligibility requirements and award amounts for Federal homeland security and disaster grants to the member areas of CAUCUS, and

**BE IT FURTHER RESOLVED**, that DHS and FEMA be requested to institute a \$500,000 minimum funding level for Grantee Management and Administration of associated Federal grants as part of the 3% allowable Management and Administration requirements.

**MOVED:**  
**SECOND:**

**Disposition:**

Authenticated: \_\_\_\_\_  
NEMA Secretary

NEMA 2009 Mid-Year Conference, March 6 – 11, 2009, Alexandria VA